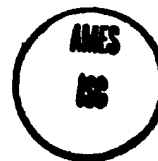


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The Director of Central Intelligence

Washington, D.C. 20505



Intelligence Community Staff

DCI/ICS-87-0760

9 January 1987

*Date 19-5R*

MEMORANDUM FOR: Distribution

FROM :

[Redacted]

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Director, Community Counterintelligence and  
Security Countermeasures StaffSUBJECT : Terms of Reference for 1987 National Assessment of the  
Hostile Intelligence Threat and US Countermeasures

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REFERENCE : DCI/ICS-86-0972, dated 11 December 1986, same subject

[Redacted]

1. Transmitted herewith are the milestones (Attachment A) and the terms of reference (Attachment B) for the subject study agreed on at the TOR meeting held on 6 January 1987. The principal change in text agreed on at the meeting involved combining sections III-C and III-D of the referenced draft. [Redacted]

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2. Those present at the meeting agreed that designated agencies would take the lead in drafting contributions of selected sections of the assessment, using contributions from other interested agencies as well as their own resources. Lead agencies for portions of sections II and III were chosen at the meeting and are listed in the margins of the attached TOR. [Redacted]

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3. Agencies intending to contribute to a lead agency on a particular subject should inform the lead agency and this office by 1 February 1987. Lacking such advice, it will be assumed that no contribution on that subject will be received from you. In addition to the lead agencies listed in the margins of the TOR, we have also listed other logical contributors on particular subjects. We encourage all agencies to make contributions on any subject in the TOR on which they have something useful to say. [Redacted]

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4. Contributions to lead agencies should be forwarded as early as possible. (Lead agencies will set deadlines for receipt of such contributions.) A copy of each contribution to a lead agency should also be sent to this office as the office of record. Points of contact for the designated lead agencies are:

[Redacted]

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FBI: Thomas Dillon or Stanley Pimentel  
Room 4835 FBI Headquarters  
Telephone: 324-4646

CIA: [redacted] 25X1  
Room 2B23 CIA Headquarters  
Telephone: [redacted] 25X1

State: Brent Blaschke  
Room 8646 Department of State  
Telephone: 647-8357

DIA: [redacted] 25X1  
Room 2B527 Pentagon  
Telephone: 695-0409

CCISCMS: [redacted] 25X1  
Via Ames/ISC  
Room 1225 Ames Building  
Telephone: [redacted]

[redacted] 25X1  
same address  
Telephone: [redacted] 25X1

5. We urged those at the meeting to make early contributions to enable us to meet the milestone dates. It was agreed that all contributions would be forwarded over the signatures of senior officials. Please address questions or other matters concerning the assessment to [redacted] as listed above. [redacted]

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Attachments:  
a/s

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CCISCMS/ICS: [REDACTED]

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Distribution of DCI/ICS-87-0760 (all w/atts as stated):

FBI: William H. Webster, Director  
Thomas J. Dillon, INTD

DoD: Donald Latham, ASD (C<sup>3</sup>I)  
Thomas Malarkey, OASD (C<sup>3</sup>I)  
Craig Alderman, Jr., DUSD(P)  
Mary Moffitt, ODUSD(P)

JCS: Richard A. Burpee, Director, J-3 (Operations)  
R. W. Bloom, J-3 (Operations)

NSA: William E. Odom, Director

[REDACTED]

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DIA: Leonard H. Perroots, Director

[REDACTED]

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Army: Sidney T. Weinstein, ACSI  
Howard G. Leatherwood, OACSI  
Lukas Hoska, ITAC  
Michael A. Thompson, INSCOM

Navy: W. O. Studeman, DNI  
Thomas Filkins, NSIC

Air Force: Richard S. Beyea, Jr., Commander, AFOSI  
William Gay, AFOSI/IVO

Marine Corps: Walter J. Breede, DD/Intelligence  
John Guenther/George Alvarez, Intelligence Division

Coast Guard: John Williams, G-OIS

CIA: [REDACTED] Executive Director

[REDACTED]

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State: Morton Abramowitz, Director, INR  
Brent Blaschke, INR/IC

Justice: Mary C. Lawton, CIP/OIPR

Treasury: Douglas P. Mulholland, SA/Secretary (National Security)  
Robert T. Foss, Jr., Acting Director/Office of Security

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Ccmmerce: Robert Gallagher, OIL

Energy: Martin J. Dowd, Acting Director/OSS  
Nevaire Rich, Office of Threat Assessment

IS00: Steven Garfinkel, Director  
Robert Wells

ICS:  Chairman/IHC

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Attachment A

DRAFT AND PUBLICATION SCHEDULE  
1987 NATIONAL ASSESSMENT  
OF THE  
HOSTILE INTELLIGENCE THREAT AND US COUNTERMEASURES

Draft TOR distributed	December 1986
TOR meeting and final TOR distribution	January 1987
Community inputs due no later than	1 June 1987
Initial draft out no later than	17 August 1987
Community comments due	16 September 1987
Coordination draft out	2 October 1987
Community comments due	16 October 1987
Final draft out	2 November 1987
Publication	30 November 1987

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Attachment BTERMS OF REFERENCE FOR 1987 NATIONAL ASSESSMENT OF THE  
HOSTILE INTELLIGENCE THREAT AND US COUNTERMEASURES

All contributions to this year's national assessment should be prepared as new statements that stand alone and provide complete, current, and accurate pictures of the subject addressed. They should not deal only with changes that have occurred since the previous assessment. Graphics may be included if they contribute to the clarity of the presentation.

As indicated on the schedule appended to these terms of reference, the cut-off date for information and inputs to the assessment is 1 June 1987. This should make the information used as the basis for this year's assessment as current as possible at the time of publication. Inputs can be updated throughout the drafting process. Early submissions would be very much appreciated.

An executive summary of the assessment will be published separately. It will contain principal findings and recommendations, as well as a status report on the implementation of the principal findings of the following two reports published in 1986: the President's Report to the Congress on the Nation's Counterintelligence and Security Countermeasures Plans, Programs, and Capabilities, dated September 1986; and the report of the Select Committee on Intelligence of the United States Senate (SSCI) entitled Meeting the Espionage Challenge: A Review of United States Counterintelligence and Security Programs, dated 7 October 1986.

Contributors: 1. OVERVIEW

CCISCMS

A. Authority and Scope

This section will review the authority to conduct the assessment and describe the assessment's scope and purpose.

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B. Previous Assessment, President's Report, and SSCI Report

Please report on the status of principal issues and problems highlighted in the previous assessment that apply to your organization. A status report on the concerns reflected in the reports by the President and the SSCI mentioned above will be compiled by this office. It will be based on inputs from the Interagency Group for Counterintelligence (IG/CI); the Interagency Group for Countermeasures (Policy) [IG/CM(P)]; and the Interagency Group for Countermeasures (Technical) [IG/CM(T)].

CCISCMS

C. Principal Findings

This section will summarize the principal findings derived from the sections which follow. It will describe succinctly the foreign intelligence threat and measures taken or planned by US agencies with

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responsibilities in the areas of counterintelligence and/or security countermeasures to neutralize the activities of hostile intelligence services.

## II. THE THREAT

Please provide stand-alone evaluations on the following topics.

Lead Agency:            A. Foreign Intelligence Activities by Services Posing a Threat in  
                               the United States

Contributors:

### 1. USSR

NSA (esp. SIGINT)

DIA (esp. imagery)

State (esp. OFM)

Coast Guard (esp. port)

Service CI agencies

- o Legal presence: diplomatic and other establishments.  
 (Please comment on the effects of the reduction in the Soviet presence in the United States to achieve equivalence.)

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- o Visitors: students, business people, tourists, conference attendees

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2. Other Warsaw Pact countries. (Comment, as pertinent, on categories listed in 1 above.)

3. People's Republic of China (PRC). (Describe as above.)

4. Cuba. (Describe as above.)

5. Other Communist countries: Socialist Republic of Vietnam (SRV), North Korea, Nicaragua, and so forth. (Describe as above.)

6. Other countries: South Africa, Libya, Iran, and so forth. (Describe as above.)

Lead Agency:            B. Foreign Intelligence Activities Against US Interests Abroad  
                               CIA

Contributors:

NSA

ODUSD(P)

(Donnelly)

Service CI

agencies

DIA

This section will deal with activities of foreign intelligence services abroad directed against US diplomatic establishments, US military forces or installations, and NATO. It will include the threat posed by recruitment abroad of Americans, foreign service nationals, or the nationals of countries other than the local country. Also included will be threats abroad from

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Please report on the countries and categories listed in II-A above.

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Lead Agency: C. Active Measures Against the United States by the Soviets and State Others

Contributors: Please comment on active measures against the United States employed by the countries listed in II-A above as follows:

- FBI  
CIA  
DIA
1. In the United States
  2. In friendly countries
  3. In other countries

### III. SPECIFIC TARGETS

Please provide stand-alone evaluations on the following topics.

Lead Agency: A. Foreign Collection of US Technology, Including Advanced Weapons FBI and Space Systems

- Contributors:
1. By the USSR
    - o In the United States
    - o In Western Europe
    - o In Japan and other Asian countries
    - o In other countries
  2. By other Warsaw Pact countries. (Describe as in III-A-1 above.)
  3. PRC (as above)
  4. Cuba (as above)
  5. Other countries (as above)

Lead Agency: B. US Strategic and Tactical Military Forces DIA

Contributors: Please provide information concerning the intelligence efforts by the countries listed in II-A above to collect information on, Service CI agencies NSA penetrate, or otherwise affect adversely the effectiveness of US strategic and tactical military forces, including during periods of mobilization and deployment.

AII C. US National Security Policy Structure and US Intelligence Services

Please provide information concerning attempts by the countries listed in II-A above:

1. to penetrate executive or legislative branch entities, including the National Security Council, the Department of State, Congressional staffs, and so forth; and

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2. to penetrate US intelligence services in the United States or abroad. Include information concerning similar attempts against foreign services where US interests would be affected.

IV. US ACTIVITIES TO COUNTER THE THREAT

Please provide stand-alone statements on the following topics.

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E. Integration of Counterintelligence and Security Countermeasures

Please assess the overall effectiveness of US efforts to integrate counterintelligence and security countermeasures. Include comments on balancing priorities among counterintelligence and security countermeasures disciplines in regard to the allocation of resources.

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V. FUTURE DEVELOPMENTS

Please comment on the capabilities and targeting of US interests expected from the countries listed in 11-A in the near term and within five years or so. Report also on developments in the capabilities of the United States and its allies which may benefit or detract from our ability to deal with the threat in the near term and beyond.

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VI. RECOMMENDATIONS FOR IMPROVEMENTS IN US COUNTERINTELLIGENCE AND SECURITY COUNTERMEASURES

The recommendations called for here will appear only in the separately published executive summary. Please submit recommendations on the following topics.

- A. Collection
- B. Analysis
- C. Operational Capabilities
- D. Security Countermeasures

All portions are SECRET

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Internal distribution of DCI/ICS-87-0760 (all w/atts):

- 1 - D/ICS (via DD/ICS)
- 1 - ICS Registry
- 1 - CCISCMS subject
- 1 - D/CCISCMS chrono